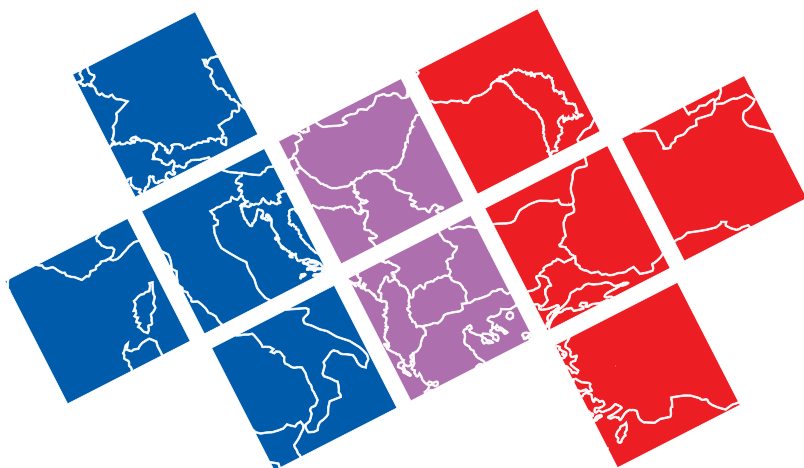


CFSP

and Serbia's Accession
to the European Union



An analysis of Serbia's alignment with the European Union's foreign policy declarations and measures: Annual review for 2023

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Serbia had continued the same alignment patterns with the Common Foreign and Security Policy (CFSP), like in 2022, when Serbia had a 48 percent alignment rate, the worst score of the EU candidate countries from the Western Balkans. However, the “less intensive” introduction of the new restrictive measures packages against Russia by the EU has helped Serbia to increase its alignment rate to 54 percent. It is worth mentioning that although the EU adopted its 12th package of sanctions against Russia on December 18th, the alignment process has not been completed by December 31st, 2023, and these data are not considered in this analysis.

On the other hand, it is important to stress that the alignment percentages are merely a descriptive category that indicates the general alignment trend, whereas the alignment topics of the foreign policy declarations and measures are essentially more critical. Often, not all these topics are considered equally important to the EU and its member states. These topics include various issues, from imposing, amending, or renewing restrictive measures against certain countries to declarations concerning commemorating critical international dates. Of course, the most important are those related to security issues of direct concern for the EU and its member states. Therefore, the EU and its member states closely monitor the alignment with crucial issues for the Union’s position worldwide and its proclaimed foreign policy objectives. In this context, the alignment of Serbia and other candidate and partner countries is reviewed. In the period 2022-2023, alignment with the CFSP became one of the most important issues related to the EU’s enlargement.

As before, Serbia has avoided aligning mostly with those declarations and measures directed against the Russian Federation and the People’s Republic of China, their nationals, entities, or interests. One of the main reasons for this position is the issue of Kosovo, and Serbia still seeks the support of both Russia and China in various international forums. Also, some regional powers, such as Iran, are important, and Serbia conducts a two-side approach to this country by aligning with the EU’s political declarations and avoiding the ones related to the (re) introduction of sanctions. Since 2022, a similar approach related to Russia and its war in Ukraine has been applied in some cases.

From January 1st, 2023, to December 31st, 2023, the EU issued 135 declarations for which it called candidates, potential candidates, and partner countries to align.¹ Serbia aligned with 72 declarations and consequent measures and failed to align with 63.

Grouped around the topic of declarations Serbia did not align with, 25 declarations and measures refer to the war in Ukraine, 14 to Iran (2 declarations and measures related to Iran’s support to Russia in the war with Ukraine), 8 to EU’s Global Human Rights Sanctions Regime, three were related to Belarus, two each were related to sanctions against Syria, the EU’s restrictive measures framework against terrorism and EU’s restrictive measures framework against cyber-attacks. And one each concerning the following countries/topics: Mali, Moldova, Transnistria, Libya, the proliferation and use of chemical weapons, humanitarian exemption from EU sanctions, and the Human Rights Day anniversary (December 9th). However, almost all restrictive measures that the EU introduced that are formally related to the other topics (apart from Iran) are connected either with Kremlin or with the entities and individuals from Russia or in some cases with China too.

Regarding the war in Ukraine, the EU introduced 12 sanctions packages from February 23rd, 2022, to December 31st, 2023. Although these are officially dubbed “targeted” sanctions, their scope is so enormous that they are “no longer ‘smart’ and selective, but systemic and punitive.”² Now, after 12 packages of sanctions, they encompass individual sanctions towards people and entities and restrictive measures against the financial and business sector, energy and transport sectors, dual-use goods and advanced technology, trade, exclusion of Russia from public contracts, and European funds, visa bans, and disinformation.³ Also, sanctions were introduced for Russian oil, gold, and many other goods and products. Finally, the measures also encompassed Russian-controlled regions of Ukraine. All these measures were mainly introduced through revisions and amendments to decisions of the EU Council from 2014 no. 145 (sanctions against individuals and entities) and no. 512 (structural sanctions) and decisions no.266 and no. 386 from 2022, which introduced specific sanctions to Russian-occupied regions of Ukraine (at first Donetsk and Luhansk and Crimea and Sevastopol, and later Kherson and Zaporizhzhia). As mentioned above, the 12th package of sanctions introduced on June 23rd, 2023, is not included in this report, as the alignment process has not been completed by December 31st.

Regarding 25 declarations related to the war in Ukraine and the EU’s sanctions against Russia, which Serbia failed to

1 The count refers to declarations published on the EU Council consilium. eu website in the Press Releases and Statements Section. Some of the declarations at the beginning of the year refer to the EU Council decisions from the end of 2022. However, the alignment process was finished later, and final information about the alignment was published as declarations in 2023. Also, all dates of publishing of declarations refer to the dates of publishing of declarations on the same website.

2 Alexey Yusufov, What did Western sanctions on Russia achieve? , IPS – Friedrich Ebert Stiftung, June 20th, 2022, https://www.ips-journal.eu/topics/foreign-and-security-policy/what-did-western-sanctions-on-russia-achieve-6076/?utm_campaign=en_1019_20220720&utm_medium=email&utm_source=newsletter

3 EU sanctions against Russia following the invasion of Ukraine, European Commission, https://ec.europa.eu/info/strategy/priorities-2019-2024/stronger-europe-world/eu-solidarity-ukraine/eu-sanctions-against-russia-following-invasion-ukraine_e#dual-use-goods-and-advanced-technology-items

align, 14 are related to updates of the 2014 EU Council decision no. 145, six to decision no. 51, and one declaration each to decisions no.386 and no. 266. Also, one political declaration each referred to the anniversary of the downing of the plane MH17 in 2014, the Black Sea Grain initiative, and the organization of local elections in 5 regions that Russia partially or entirely occupied in Ukraine. In addition to all of this, two declarations are related to sanctions that the EU imposed on Iran because it supported Russia's war in Ukraine (sanctions referred to the selling of Iranian drones to Russia).

As in 2023, Serbia has again aligned with the renewal of sanctions issued with the EU Council's 2014 decision no.119 against the ex-president of Ukraine, Viktor Yanukovich, and the members of his elite. These remain the only sanctions related to Russia that Serbia has aligned with to date.

Two political declarations are directly related to Russia, and Serbia aligned with both. The first one referred to the new court ruling (adding 19 years to his jail sentence) in Russia against the Russian opposition politician Alexey Navalny. It is noteworthy that Serbia did not align with the previous declarations that referred to the arrest and treatment of Navalny (in 2022, the EU issued four of them). Also, Serbia aligned with the political statement related to Russia's revocation of its ratification of the Comprehensive Nuclear-Test-Ban Treaty (CTBT) published on December 2nd.

Related to Russia and China are the sanctions introduced through the EU Global Human Rights Sanctions Regime (established in 2020 with the Council Decision (CFSP)1999) on eight occasions in this period. The first was published on January 16th, 2023 (the EU Council adopted the Decision on December 5th, 2022). It encompasses (among others) sanctions for serious violations and human rights abuses against individuals and entities from Russia (because of the treatment of Russian opposition politician Alexei Navalny and because of atrocities committed by Wagner Group in Syria), China (to events related to the situation in Xinjiang region of China) and Wagner Group as an entity (human severe rights abuses in Ukraine, Syria, Libya, the Central African Republic (CAR), Sudan, Mali, and Mozambique). The second declaration, issued on March 8th, 2023, introduced sanctions towards seven individuals (Russian citizens) and seven entities (registered in different African countries), all directly connected or associated with the Wagner Group or with their operations in CAR and Sudan, that include propaganda machinery and diamonds and gold mining and trade. The third declaration on this topic, issued on March 21st, 2023, also lists 4 Russian citizens (two military officers and two police officers). The fourth declaration, issued on June 23rd, deals with Russian officials suspected to be responsible for cracking NGOs and opposition activists in Russia, particularly with the case of Vladimir Kara-Murza. This is also important for Serbia due to allegations that Serbian intelligence dispatched information about the Russian opposition meeting in Belgrade in 2021 to the Kremlin, which resulted in the arrests of the opposition activists in Russia. Fifth Declaration, published on August 11th, is also connected with the treatment of these two opposition politicians, as it introduces sanctions to 12 persons and five entities that are suspected of participating in tracking, assassination attempts, and the later treatment of these politicians. Sixth declaration, also published on the same date, added one Russian officer suspected of sexual violence in the occupied regions of Ukraine. Seventh, which was published on September 25th, added six additional persons, all of them related to the Russian occupying regime in Crimea. And finally, the eighth declaration updated the list again, this time with several Russian, Chinese, and Myanmar officials and officers, and three entities (one from Russia, one from Syria connected to the Wagner group, and the Syrian Republican Guard).

Serbia also failed to align with the two declarations each on sanctions against suspected for cyber-attacks and against suspected for terrorist acts. Regarding terrorism the EU issued three declarations, one in March and one in August and one in December. The first one also encompassed several Iranian citizens and the Directorate for Internal Security of the Iranian Ministry for Intelligence and Security. This is the probable reason why Serbia did not align, and this is the first time that it probably happened because of Iran's natural and legal persons. The second one added several new Iranian citizens. But Serbia finally aligned with the latest update to the list of persons sanctioned for terrorism, published on December 21st, and which consisted of two Palestinian natural persons.

Regarding declarations on cyber-attacks, the first one was issued on July 27th and referred to the extension of existing sanctions for cyber-attacks for one year (on the list are Russian and Chinese hackers, as described in the previous reports). The second one was the December 7th condemnation of malicious cyber activities targeting democratic institutions and electoral processes, issued in support of the UK and other partner's declarations on the same day.

The EU also published two declarations to insert provisions on a humanitarian exemption from the EU sanctions concerning the freezing of funds and economic resources in accordance with United Nations Security Council Resolution (UNSCR) 2664 (2022) of December 9th, 2022. Serbia aligned with the first one published on April 24th but failed to align with the second from December 17th, probably because it refers to restrictive measures imposed on Russia and Belarus.

The EU issued two declarations on restrictive measures related to Moldova, which Serbia failed to align. The first one was issued on June 29th, 2023. The declaration deals with the politicians and other individuals suspected of actions aimed at destabilizing Moldova and acting against the pro-European government. The probable issue with this declaration is Russia's involvement in these events. Separately from that, the EU published on December 17th

a declaration extending the existing restrictive measures against the leadership of the pro-Russian Transnistria region in Moldova until the end of October 2024.

Connected with Russia are two declarations on aligning the EU's partner countries with specific restrictive measures against Syria and Mali. Interestingly enough, Serbia has aligned with the other restrictive measures against these two countries during the observation period. However, a declaration from March 8th, 2023, related to restrictive measures of one Russian citizen who participated in the conflict in Mali on behalf of the Wagner Group. Regarding the declarations on the restrictive measures on Syria, the one from May 5th, 2023, among several individuals and entities, there is also one Russian entity, a Russian company that controls phosphate mines in Syria. The second one from August 4th adds one person from the leadership of the Islamic Revolutionary Guard Corps (IRGC) Aerospace Force, which is connected with Iran's actions in Syria.

Serbia did not align with the declaration published on October 26th, which refers to the Council's decision to extend the validity of Decision (CFSP) 2018/1544 concerning restrictive measures against the proliferation and use of chemical weapons until October 16th, 2026, and the restrictive measures set out therein until October 16th, 2024. As explained in the previous reports, these measures also refer to Russian actions in Syria in the past, which is the probable reason for non-alignment.

Regarding Iran, this year, Serbia avoided aligning with any declarations related to restrictive measures. In contrast, it has aligned with all of the political declarations (five in total). This is "consistent" with the earlier Serbian approach to Iran when Serbia was sometimes aligning and sometimes not, depending most probably on concrete issues and Belgrade's (often not publically elaborated) interests. As noted above, Serbia did not align with some sanctions on Syria and the Human Rights restrictive measures framework, encompassing persons connected with Iran and its actions.

Serbia again failed to align with the renewal of sanctions against Belarus on two occasions, continuing the practice from the previous year. Also, it did not align with the political declaration commemorating the 3rd anniversary of the fraudulent presidential elections in this country.

Serbia also did not support the restrictive measures against Libya related to the UN embargo against the supply of this country with weapons and military material.

The most bizarre case of non-alignment is the December 9th declaration commemorating Human Rights Day. There is no obvious reason why Serbia did so, as the declarations refer to the values and international mechanisms that Belgrade officially supports.

However, it is worthwhile to outline the topics of declarations and measures with which Serbia did align, in addition to the ones mentioned above. Serbia aligned with political declarations which had for its topics the following countries/topics: Afghanistan, Niger, Iraq, Brazil, Guinea, DR Korea, Myanmar, Zimbabwe, Kosovo*, Israel/Palestine, Sudan, Guatemala, and the commemoration of critical international dates.

Serbia is also aligned with restrictive measures implemented concerning the following countries/topics, in addition to the ones mentioned above: Turkey, Mali, DR Congo, Myanmar, Tunisia, Nicaragua, Niger, Zimbabwe, Lebanon, Haiti, Republic of Guinea, Guinea Bissau, Burundi, and ISIL/Al-Qaeda.

The appendix has a complete list of declarations for 2023 with the complete alignment data for Serbia and other candidates, potential candidates, and partner countries.

Alignment with EU foreign policy declarations by other countries

In 2023, Serbia's alignment was the second weakest of all the candidate countries, with 53 percent alignment with the CFSP (if we disregard Turkey). The only worst was a candidate, Georgia, with 47 percent. North Macedonia, Montenegro, Bosnia and Herzegovina, and Albania, have scored 100 percent of alignment, and Ukraine and Moldova have reached 89 and 79 percent, respectively.

As usual, Turkey's alignment is much worse, stuck at 7 percent, but Turkey is a specific case as its accession process is treated differently (being effectively frozen), and the fact that Ankara announced that they would not introduce sanctions to Russia "as somebody has to carry on the role of negotiator and mediator" with Moscow.⁴ The alignment rate of non-EU countries members of the European Economic Area is also significantly higher than Serbia's - over 79%.

Also, two countries in the EU's Eastern Partnership initiative had worse results. Armenia, which is in many ways dependent on Russia, having in mind the most recent Nagorno-Karabakh conflict, scored just 19 percent. Azerbaijan aligned with only one declaration.

State	Alignment Percentage	
Serbia	54	EU Candidate and Potential Candidate States
North Macedonia	100	
Montenegro	100	
Albania	100	
Bosnia and Herzegovina	100	
Turkey	7	
Moldova	79	
Ukraine	89	
Georgia	48	
Lichtenstein	98	
Iceland	79	
Norway	88	
Azerbaijan	1	EU Eastern Partnership members¹
Armenia	18	

Since June 23rd, 2022, Ukraine and Moldova are the official EU candidates, while Georgia is a potential EU candidate.

4) Turska neće uvoditi sankcije Rusiji, 021, June 27, 2022, <https://www.021.rs/story/Info/Region-i-svet/309712/Turska-nece-uvoditi-sankcije-Rusiji.html>

ANNEX

**LIST OF THE EU'S FOREIGN POLICY
DECLARATIONS**

Declaration's name	No.	Date	Serbia	North Maced.	Monten.	Albania	BiH	Iceland	Lichten.	Norway	Ukraine	Moldov.	Georgia	Armen.	Azerbajj.	Turkey
Brazil: Statement by the High Representative on behalf of the EU on the attack on democratic institutions	1	11.01.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	Yes
Iran: Statement by the High Representative on behalf of the EU on the execution of Mr Alireza Akbari	2	15.01.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures against the Republic of Guinea	3	16.01.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of Turkey's unauthorised drilling activities in the Eastern Mediterranean	4	16.01.2023.	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures against serious human rights violations and abuses	5	16.01.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures against the Democratic People's Republic of Korea	6	16.01.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No

Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures directed against certain persons and entities in view of the situation in Iran	7	16.01.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No	
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of the situation in Mali	8	16.01.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	9	23.01.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No	No
Statement EUHR on alignment of certain 3rd countries with Council decision 2022/2477 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	10	23.01.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine	11	23.01.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine	12	23.01.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No	No

Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	13	23.01.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	14	23.01.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of the situation in the Democratic Republic of the Congo	15	30.01.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No	No	No
Statement by the High Representative on behalf of the European Union on the alignment of certain third countries concerning restrictive measures in view of the situation in the Democratic Republic of the Congo	16	30.01.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No	No	No
Myanmar: Statement by the High Representative on behalf of the European Union on the 2nd anniversary of the military take-over	17	31.01.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures directed against certain persons and entities in view of the situation in Iran	18	06.02.2023.	No	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	Yes	No	No	No	No	No

Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	19	14.02.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine	20	14.02.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No
Iran: Statement by the High Representative on behalf of the European Union	21	20.02.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of the situation in the Democratic Republic of the Congo	22	22.02.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No	No	No
DPRK/North Korea: Statement by the High Representative on behalf of the EU on the launch of an intercontinental ballistic missile and short-range ballistic missiles	23	23.02.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	Yes
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures directed against certain persons and entities in view of the situation in Tunisia	24	24.02.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Zimbabwe: Statement by the High Representative on behalf of the European Union	25	28.02.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No	No	No

Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of the situation in Mali	26	08.03.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	27	08.03.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures against serious human rights violations and abuses	28	08.03.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine	29	08.03.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No
Israel/Palestine: Statement of the High Representative on behalf of the European Union on the latest developments	30	08.03.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of the situation in Zimbabwe	31	10.03.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No

Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in response to the illegal recognition, occupation or annexation by the Russian Federation of certain non-government controlled areas of Ukraine	32	10.03.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No	No	No
Statement by the High Representative on behalf of the European Union on the alignment of certain third countries concerning restrictive measures in view of the situation in Myanmar/Burma	33	10.03.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures directed against certain persons and entities in view of the situation in Iran	34	10.03.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine	35	15.03.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries updating the list of persons, groups and entities on the application of specific measures to combat terrorism	36	15.03.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No

Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures directed against certain persons and entities in view of the situation in Iran	43	29.03.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	44	30.03.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	
Afghanistan: Statement by the High Representative on behalf of the European Union on Taliban banning Afghan women from working for the UN	45	07.04.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	
North Korea/DPRK: Statement by the High Representative on behalf of the EU on the launch of a long-range ballistic missile	46	15.04.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	Yes
Sudan: Statement by the High Representative on behalf of the European Union on the latest developments	47	19.04.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	Yes	No	
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in order to insert provisions on a humanitarian exemption	48	24.04.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	

Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures directed against certain persons and entities in view of the situation in Iran	49	24.04.2023.	No	Yes	Yes	Yes	Yes	No	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	50	27.04.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Iran: Statement by the High Representative on behalf of the EU on the confirmation of the death sentence against Jamshid Sharmahd by Iranian court	51	28.04.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
World Press Freedom Day: Statement by the High Representative on behalf of the European Union	52	02.05.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries with Council Decision concerning restrictive measures in view of the situation in Syria	53	05.05.2023.	No	Yes	Yes	Yes	Yes	No	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries with Council Decision concerning restrictive measures against ISIL (Da'esh) and Al-Qaeda and persons, groups, undertakings and entities associated with them	54	05.05.2023.	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	Yes	No	No

Statement by the High Representative on behalf of the EU on Council implementing Decision concerning restrictive measures directed against certain persons and entities in view of the situation in Iran	55	05.05.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Iran: Statement by the High Representative on behalf of the EU on the execution of Mr Habib Chaab	56	06.05.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
International Day Against Homophobia, Biphobia and Transphobia: Statement by the High Representative on behalf of the European Union	57	16.05.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of the situation in Myanmar/ Burma	58	22.05.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Kosovo* - Statement by the High Representative on behalf of the EU on the latest developments	59	03.06.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU concerning restrictive measures directed against certain persons and entities in view of the situation in Iran	60	16.06.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of the situation in Syria	61	16.06.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No

Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures against serious human rights violations and abuses	62	23.06.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures against Iran	63	23.06.2023.	No	Yes	Yes	Yes	No	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of actions destabilising the Republic of Moldova	64	29.06.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	65	29.06.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Sudan: Statement by the High Representative on behalf of the European Union on the armed conflict	66	05.07.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Democratic Republic of the Congo (DRC): Statement by the High Representative on behalf of the European Union	67	07.07.2023.	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the European Union on the alignment of certain third countries with Council Decision (CFSP) 2023/1217 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine	68	13.07.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No

Statement by the High Representative on behalf of the European Union on the alignment of certain third countries with Council Decision (CFSP) 2023/1218 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	69	13.07.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	
Statement by the High Representative on behalf of the European Union on the alignment of certain third countries with Council implementing Decision (CFSP) 2023/1299 of 26 June 2023 implementing Decision 2011/235/CFSP concerning restrictive measures directed against certain persons and entities in view of the situation in Iran	70	14.07.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	
North Korea/DPRK: Statement by the High Representative on behalf of the European Union on the launch of an inter-continental ballistic missile	71	14.07.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No	Yes	Yes	
Day of International Criminal Justice: Statement by the High Representative on behalf of the European Union	72	16.07.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Ukraine: Statement by the High Representative on behalf of the European Union on the occasion of the 9th anniversary of the downing of Malaysia Airlines Flight MH17	73	16.07.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No	No	No	
Black Sea Grain Initiative: Statement by the High Representative on behalf of the European Union on Russia's termination of the Black Sea Grain Initiative	74	17.07.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No	No	No	

Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of the situation in Libya	75	26.07.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of the situation in Syria	76	27.07.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures against cyber-attacks threatening the Union or its Member States	77	27.07.2023.	No	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the situation in Niger	78	28.07.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No
YAZIDI: Statement by the High Representative on behalf of the EU on the situation of the Yazidi community in Iraq	79	03.08.2023.	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	80	04.08.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of the situation in Syria	81	04.08.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No

Statement by the High Representative on behalf of the EU on the alignment of certain countries updating the list of persons, groups and entities subject to the application of specific measures to combat terrorism	82	04.08.2023.	No	Yes	Yes	Yes	Yes	No	Yes	Yes	No	No	No	No
Russia: Statement by the High Representative on behalf of the European Union on the most recent politically motivated ruling against Alexei Navalny	83	04.08.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Belarus: Statement by the High Representative on behalf of the European Union on the third anniversary of the fraudulent presidential elections	84	08.08.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
International Day of the World's Indigenous Peoples: Statement by the High Representative on behalf of the European Union	85	08.08.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries with Council Decision (CFSP) 2023/1500 concerning restrictive measures against serious human rights violations and abuses	86	11.08.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries with Council Decision (CFSP) 2023/1504 concerning restrictive measures against serious human rights violations and abuses	87	11.08.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No

88	11.08.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	
89	11.08.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	
90	12.08.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	
91	21.08.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
92	21.08.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
93	28.08.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No

Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	94	28.08.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Declaration by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of the situation in Lebanon	95	28.08.2023.	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of the situation in the Democratic Republic of the Congo	96	28.08.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of the situation in the Democratic Republic of the Congo	97	28.08.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of the situation in Haiti	98	28.08.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Russia/Ukraine: Statement by the High Representative on behalf of the European Union on regional and local elections in Russia and their non-appliability on Ukrainian territory	99	11.09.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Iran: Statement by the High Representative on behalf of the European Union	100	15.09.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No

Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in response to the illegal annexation of Crimea and Sevastopol	101	18.09.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries with Council Decision (CFSP) 2023/1716 of 8 September 2023 amending Decision (CFSP) 2020/1999 concerning restrictive measures against serious human rights violations and abuses	103	25.09.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in view of the situation in Guinea-Bissau	104	28.09.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	Yes	No	Yes
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures directed against certain persons and entities in view of the situation in Iran	105	28.09.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Guatemala: Statement by the High Representative on behalf of the European Union on the situation after elections	106	05.10.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the European Union on the attacks against Israel	107	07.10.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No

European and World Day against the Death Penalty, 10 October 2023: Joint statement by the Secretary General of the Council of Europe and the High Representative, on behalf of the European Union	108	09.10.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries with Council Decision (CFSP) 2023/1767 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	109	11.10.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine	110	23.10.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries with Council Decision (CFSP) 2023/2126 concerning restrictive measures against Iran	111	26.10.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries with Council Decision (CFSP) 2023/2195 concerning restrictive measures against Iran	112	26.10.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries with Council Decision (CFSP) 2023/2129 concerning restrictive measures against the proliferation and use of chemical weapons	113	26.10.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No

114	02.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
115	07.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
116	07.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
117	07.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
118	07.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
119	08.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	No

Statement by the High Representative on behalf of the European Union on humanitarian pauses in Gaza	120	12.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries with Council Decision (CFSP) 2023/2227 concerning restrictive measures in view of the situation in Guinea	121	15.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries with Council Decision (CFSP) 2023/2422 concerning restrictive measures in view of the situation in Myanmar/Burma	122	15.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries with Council Implementing Decision (CFSP) 2023/2499 concerning restrictive measures in view of the situation in Libya	123	22.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Declaration by the High Representative on behalf of the EU on the alignment of certain countries with Council Decision (CFSP) 2023/2498 concerning restrictive measures in view of the situation in Venezuela	124	23.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries with Council Decision (CFSP) 2023/2487 concerning restrictive measures in view of the situation in the Central African Republic	125	23.11.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No

Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures in order to insert provisions on humanitarian exceptions	133	17.12.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries concerning restrictive measures against serious human rights violations and abuses	134	17.12.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No
DPRK/North Korea: Statement by the High Representative on behalf of the European Union on the launch of an inter-continental ballistic missile	135	19.12.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain third countries concerning restrictive measures in view of Iran's military support to Russia's war of aggression against Ukraine	136	20.12.2023.	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	No	No	No
Statement by the High Representative on behalf of the EU on the alignment of certain countries on the application of specific measures to combat terrorism	137	21.12.2023.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	No	No	No	No
		Date	Serbia	North Maced.	Monten.	Albania	BiH	Iceland	Lichten.	Norway	Ukraine	Moldov.	Georgia	Armen.	Azerbajj.	Turkey
		Yes	73	135	136	136	136	107	133	119	121	107	65	25	1	10
		No	63	0	0	0	0	29	3	17	15	29	71	111	135	126
		Alignment percentage	54	99	100	100	100	79	98	88	89	79	48	18	1	7

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